

POLICE AUTHORITIES OF WALES

At a meeting of the **Police Authorities of Wales** held at **10.30 am on 11 April 2008** at the Media Resources Centre, Llandrindod Wells.

PRESENT:

Representing Dyfed Powys Police Authority

Cllr D Evans, Cllr G Hopkins, Mr A Kenwright,

Representing Gwent Police Authority

Mr M Dally, Mrs C Davies JP, Mr R Derricott JP, Cllr C Mann

Representing North Wales Police Authority

Cllr E Edwards, Cllr I Roberts, Mr D Wynne JP

Representing South Wales Police Authority

Mr J Littlechild JP, Cllr R Lloyd, Cllr R Roberts, Cllr R Thomas, Ms L Hoque

Officers in attendance:

Mr A Bevan	-	Wales Collaboration Team
Ms S Bosson	-	Executive Officer
Det. Supt. M Collins	-	WECTU
Mr K Dent	-	Deputy Executive Officer
Mr G Evans	-	Wales Collaboration Team
Mr A Fry	-	Chief Executive South Wales
Mr E Harries	-	Wales Collaboration Team
Mr D Hugh Thomas	-	APA Vice President (Wales)
Mr L James	-	Financial Adviser
Ms L Major	-	Wales Collaboration Team
Ms R Morgan	-	WLGA/PAW Policy Officer
Supt D Phillips	-	WACPO Police Liaison Team WAG
Insp. D Piper	-	WACPO Police Liaison Team WAG
Ch.Supt. G Pritchard	-	North Wales Police
Mr K Reeves	-	Chief Executive Dyfed Powys
Ms B Wilding	-	Chief Constable South Wales

Cllr I Roberts in the Chair

1. CHAIR'S ANNOUNCEMENTS

1.1 Congratulations

Members joined the Chair in congratulating Ms Wilding on her appointment as Chair of WACPO. Members also joined the Chair in congratulating ACC Giles York on his appointment as DCC at Sussex Police Force.

1.2 Cllr Ray Thomas

All members and officers extended a warm welcome to Cllr Ray Thomas on returning to his first meeting of PAW following his recovery from the serious injuries he sustained on the August 2007 Bank Holiday weekend.

1.3 Cllr Don Evans

The Chair, supported by all members and officers, thanked Cllr D Evans for his commitment to PAW over many years as a member of Dyfed Powys Police Authority. Cllr Evans had informed PAW that he would not be standing for re-election in the May local elections.

1.4 Apologies

Apologies for their absence were received from Mr A Lewis (North Wales) and Mr S Vipond (Dyfed Powys), Councillor Bob Bright (WLGA).

2. DECLARATIONS OF INTEREST

There were no advance declarations made in the business to be transacted.

3. MINUTES

Resolved: that the minutes of the meeting held on 18 January 2008 be accepted as a true record.

4. MATTERS ARISING

4.1 4.3 16.1 Review of the APA

Ms C Davies updated members on discussions at the APA Plenary meeting on 9 April. It was reported that the Plenary had agreed that Wales should have a Board Member and as such a nomination was required in time for the APA AGM in July. It was agreed that the Chair of PAW should be the nominee from Wales.

Resolved: that the Chair of PAW be put forward for nomination as the Board Member for Wales at the APA AGM.

4.2 **6. A470 Trunk Road Issue**

The Executive Officer reported that a letter had been sent from PAW to the Minister for Economy and Transport on 25 February, but that no reply had been received to date.

4.3 **13. Police Officer Pay**

The Executive Officer reported that a letter had been sent from PAW to the Home Secretary and that a reply had been received. In her reply the Home Secretary noted the concerns raised by PAW, but reaffirmed her decision regarding Police Officer Pay.

4.4 **15.6.2 JESG All Wales Joint Control Rooms Project**

4.4.1 The Executive Officer reported that a letter had been sent from PAW to the Minister for Social Justice and Local Government regarding the 101 service, which had subsequently been forwarded to the Minister for Finance and Public Service Delivery. In his response to the letter, the Minister expressed his support of the 101 service and stated that he would be willing to consider the Assembly Government making a part contribution to funding the scheme from resources that may be available in 2009-10 and 2010-11 on the basis that the 101 service could be of benefit to the whole of Wales.

4.4.2 PAW agreed to send a letter to the Minister thanking him for his support.

Resolved: that PAW write to the Minister for Finance and Public Service Delivery thanking him for his support of the 101 service.

4.5 **27.2 Funding**

The Executive Officer reported that a letter had been sent from PAW to the Policing Minister and that a reply had been received from Mr Robert Raine, Head of the Police Protective Capabilities Unit. In his response Mr Raine noted the concerns raised by PAW but reaffirmed the position regarding the funding of RIUs.

5. PRESENTATION: WAG POLICE LIAISON TEAM

5.1 Supt. Darren Phillips (South Wales) and Insp. Dean Piper (Gwent) provided members with a presentation outlining the role of the Welsh Assembly Government Police Liaison Team. The principal role of the

team was liaison between WACPO and the Assembly Government; AMs; and Ministers. In addition to directly supporting the Forces in relation to WAG the Team were also in regular contact with the Executive Officer and Policy Officer. Members were informed that Supt Phillips and Insp Piper were supported by Ms Sara Usman as Administrative Support Officer to the team.

- 5.2** Supt Phillips reported that an Executive Committee was being established at WAG to report on the possibility of extending law making powers in Wales and that PAW should have representation on this. It was agreed that further information was required on the role and remit of the Committee before any action was taken on this.
- 5.3** In response to a query from members Supt Phillips agreed to circulate details of AMs who were undertaking the policing course in their area to each Chair.
- 5.5** Supt Phillips reported that the Team had given a separate presentation on the role of the team to Gwent Police Authority and extended this invitation to the other 3 Police Authorities.
- 5.6** Members thanked Supt Phillips and Insp Piper for their informative presentation.

Resolved: Supt Phillips to circulate details of AMs who were undertaking the policing course in their area to each Chair.

6. REPORT OF THE EXECUTIVE OFFICER

The report of the Executive Officer was received in respect of the following 6 items.

7. REVIEW OF POLICING IN ENGLAND AND WALES

The Executive Officer reported on the publication of the Final Report of the Review of Policing, which built on recommendations for reducing unnecessary bureaucracy and embedding neighbourhood policing outlined in the Interim Report. The Report also dealt in greater detail with the areas of increasing local accountability and better management of resources. Members were informed that while the Report made no recommendations on the future role of police authorities it did put forward a number of options for the future. Furthermore, the Report would be used to inform the forthcoming Green Paper on Policing.

Resolved: to note the report.

8. PAW MEMBERS SKILLS AUDIT – LEAD MEMBER ROLES

It was reported that following a request for expressions of interest by members to undertake a lead role, Mrs Cilla Davies JP had expressed an interest in Public Protection including domestic abuse and children's issues and Ms Layla Hoque had expressed an interest in Health and Lifelong Learning.

- Resolved:** (a) that Mrs Cilla Davies be appointed Lead Member for Public Protection.
(b) that Ms Layla Hoque be appointed Lead Member for Health and Lifelong Learning.

9. EXECUTIVE OFFICER SUPPORT

Members were informed that as was agreed at the last PAW meeting the appointment of an Executive Support Officer was being progressed and that it was hoped to advertise the position by the end of April.

- Resolved:** to note the report.

10. HONORARIUM FOR PAW OFFICERS

It was reported that since the last meeting of PAW the APA had undertaken a number of road shows relating to the review of Member allowances. As part of the input to that review it had been suggested that the allowances scheme for each authority should allow for additional special allowance for regional roles. On the basis of that it was reported the Chief Executives believed that it would be prudent for the issue of Honoraria for PAW Officers be considered once the outcome of the APA review of members allowances had been reported to the plenary in April. Members were informed that Mr Alan Fry had agreed to progress the matter in due course.

- Resolved:** to note the report.

11. NATIONAL POLICING PLAN FOR WALES

It was reported that each constituent police authority had agreed the adoption of the National Policing Plan for Wales.

- Resolved:** to note the report.

12. PAW AND PERFORMANCE MANAGEMENT

- 12.1** The Executive Officer reported on the performance management of Protective Services. It was recommended that an incremental approach to performance management was taken and that a suite of

performance indicators was built up which did not duplicate any current processes and effort to capture data. Depending on the approach taken there could be a need to look at strengthening the WCT with performance management capacity in support of the collaborative ventures to provide regular reports to the various interested parties and in particular PAW. There would also be a need to take care around the publication of performance to ensure protection of on-going operations and potential compromise of staff but sufficient safeguards could be built in with the subject matter expert leads in that regard. It was hoped that in due course work could be commissioned around outcome based measures which would be more useful to PAW and forces in assessing the value and benefits of collaborative working.

12.2 It was agreed that the Executive Officer work with the WCT and appropriate lead officers to develop a report on performance for consideration by PAW at its meeting in July.

Resolved: to note the report and agree the way forward as detailed in 12.2.

13. REPORT OF THE FINANCIAL ADVISER

The Financial Adviser provided a verbal report to members. It was reported that the Directors of Finance and Treasurers had met to discuss the financial issues affecting police authorities in the next 2-3 years. It was agreed to receive a report from the Financial Adviser on the issues raised at a future meeting of PAW, after it had been presented to the Police Finance Group.

Resolved: to receive a paper on the issues affecting police authorities in the next 2-3 years at a future meeting.

14. REPORT OF THE LEGAL ADVISER – FORMATION OF WECTU

The Legal Adviser reported that as outlined in the National Policing Plan for Wales the four Welsh Police Forces had agreed to create one Unit for Wales – Wales Extremism and Counter Terrorism Unit (WECTU). It was reported that the proposed start date for WECTU was 1 April 2008 and that an interim agreement had been drawn up confirming the establishment of WECTU. The agreement provided that detailed provisions for the governance and management of WECTU would be drawn up within 6 months. The Final Agreement, which would serve as a model for other collaborative projects, would be presented to PAW for approval upon completion.

Resolved: to note the position with regard to the agreement to proceed to establish WECTU in accordance with S.23 of the Police Act 1996.

15. MINUTES OF THE ALL WALES COMMUNITY SAFETY FORUM – 11 JANUARY 2008

The minutes of the All Wales Community Safety Forum meeting of 11 January 2008 were presented to members for information.

16. NOTES OF THE MEETING BETWEEN REPRESENTATIVES OF PAW AND THE MINISTER FOR SOCIAL JUSTICE AND LOCAL GOVERNMENT HELD ON 31 JANUARY 2008.

16.1 The notes of the meeting between representatives of PAW and the Minister for Social Justice and Local Government held on 31 January 2008 were presented to members for information.

16.2 It was noted that the following items had been discussed at the meeting:

- Update on Collaboration Work
- PAW's Policing Priorities for Wales
- Co-location of Police Community Safety Unit at WAG, Merthyr
- Assessments of Policing and Community Safety
- Community Safety Partnership Reform – Overview and Scrutiny
- PSA 23: Safer Communities and its Links with WAG Priorities
- Prevent Strategy – Implementation in Wales
- Invitation to PAW meetings

16.3 In noting the items discussed members expressed concern regarding the partial implementation of APACS in Wales and the possible negative repercussions of this. It was agreed that there was a need for a coordinated media strategy.

16.4 Members were informed that the Minister had agreed to attend the next meeting of PAW and it was agreed to launch the National Policing Plan for Wales at that meeting.

Resolved: to launch the National Policing Plan for Wales at the next PAW meeting.

17. REPORT OF THE CHIEF CONSTABLE

17.1 The Chair of WACPO provided a verbal report to members. It was reported that WACPO had agreed to undergo a review of how it did business and that the outcome of this would be reported back to PAW.

17.2 The Chair of WACPO briefed members on a recent meeting between the Chief Constables and Welsh Assembly Government Cabinet. It was also reported that the Chief Constables had or were due to meet individually with the new Secretary of State for Wales, Mr Paul Murphy MP.

17.3 The Chair of WACPO informed PAW that a CONTEST Wales Board had been established, chaired jointly by WAPCO and WAG. This approach was being developed in Wales as the National PREVENT Strategy did not take into account the devolved nature of public sector business in Wales.

Resolved: to note the report.

18. REPORT OF THE POLICY OFFICER

The report of the Policy Officer was received in respect of the following 5 items.

19. THE REVIEW OF POLICING: FINAL REPORT

The Policy Officer reported on the publication of the Final Report of the Review of Policing on 7 February 2008 and provided an overview of the key recommendations contained within it. It was also reported that unlike the Interim Report, the Final Report did make reference to the devolved context within Wales.

Resolved: to note the report.

20. REVIEW OF POLICING: NEIGHBOURHOOD MANAGEMENT

20.1 The Policy Officer reported that in response to a recommendation in the Interim Report of the Review of Policing an Integration Working Group (IWG) had been established to draw up an Action Plan to integrate neighbourhood policing with neighbourhood management. The Action Plan focused on identifying good practice areas to share learning and on developing a support package for police and partners.

20.2 It was reported that Sir Ronnie had returned to this matter in his Final Report where he recommended that key agencies should develop a national leadership and training resource through a joint excellence programme in order to promote improved partnership working and the closer integration of Neighbourhood Policing within a neighbourhood management approach. As a result of this recommendation the WLGA had joined the Integration Working Group (IWG) which would oversee the development of a 'national leadership and training resource'/support package as highlighted in the Action Plan.

20.3 Members were informed that WLGA was supportive in principle of integrating neighbourhood policing with neighbourhood management. However, much work remained to be done and the Association would also need to have discussions with the Welsh Assembly Government (WAG) and seek its views on how local government should link with policing in Wales. Any support package to build local partners' capacity to deliver shared community safety outcomes had to be developed and delivered with the support of the WAG and be fit for purpose in Wales. Moreover, discussions would need to be held in relation to the funding of the programme in Wales.

Resolved: to note the report.

21. WORKING TOGETHER TO REDUCE HARM: THE SUBSTANCE MISUSE STRATEGY FOR WALES 2008-2018 – CONSULTATION

21.1 The Policy Officer reported that the Welsh Assembly Government had published for consultation 'Working Together to Reduce Harm: The Substance Misuse Strategy for Wales 2008-2018'. The delivery of the Strategy will focus on four key action areas: prevention; support for substance misusers; support for families; and tackling availability and protecting individuals.

21.2 Members agreed that it was important from a policing perspective that the strategy linked with the UK Drug Strategy and that this should be reflected in PAW's response to the consultation.

Resolved: that the Policy Officer prepare a response to the consultation on behalf of PAW.

22. SAVING LIVES. REDUCING HARM. PROTECTING THE PUBLIC. AN ACTION PLAN FOR TACKLING VIOLENCE 2008-11.

The Policy Officer reported that the UK Government had published 'Saving Lives, Reducing Harm, Protecting the Public: Tackling Violence Action Plan 2008'. It was reported that the Action Plan was the first of its kind to focus solely on crimes involving serious violence. The Action Plan set out what the government, together with police and local agencies, would do over the next three years to cut homicide, knife crime, gun- and gang-related crime and sexual and domestic violence.

Resolved: to note the report.

23. ASSEMBLY INQUIRY INTO DOMESTIC ABUSE

The Policy Officer reported that the Communities and Culture Committee at the National Assembly were undertaking an inquiry into domestic abuse. It was agreed that the Policy Officer would prepare a written submission to the Committee on behalf of PAW.

Resolved: that the Policy Officer prepare a written submission to the Committee on behalf of PAW.

24. REPORT FROM THE WALES COLLABORATION TEAM, PROGRAMME DIRECTOR ON PROGRESS WITH COLLABORATION

Mr A Bevan provided a report updating PAW on the following 4 items.

25. FINANCIAL UPDATE

PAW was provided with details of the financial update which had been reported to the Board's last meeting. This update had previously been discussed by PAW at its meeting on 18 January 2008.

26. KEY ISSUES FOR NOTE

26.1 National Policing Plan for Wales

26.1.1It was reported that the National Policing Plan for Wales had been formally agreed and adopted by all four police authorities.

26.1.2The National Policing Plan for Wales provided the service with a timetable for delivery of the collaborative programme. The timetable was in accordance with the ACPO Minimum Standards for Protective Services Capabilities Programme, for the next few years with high need areas being delivered by 2009 and the remaining areas by 2011. This would be done in conjunction with the NPIA Capability Assessments and Supported Implementation Plan, and would identify those areas that can be addressed on a local, regional or national basis.

26.1.3Forces were currently in the process of completing the capability assessments which would be submitted to the central team in April. Those areas identified as requiring a regional approach would be included within the plan accordingly.

Resolved: to note the report.

26.2 MATRIX Evaluation Consultants – Demonstrator Sites

26.2.1The initial scoping phase of the evaluation by Matrix had now been completed. Matrix had decided that due to budgetary constraints it

was not possible to undertake *in-depth* evaluation in all the demonstrator sites. Therefore the demonstrator sites had been divided into two categories; 'standard' and 'enhanced'.

26.2.1 The 'Major Crime and Serious Organised and Cross Border' had been chosen to have an enhanced evaluation. Each enhanced programme would have 4 visits over Phase 2 (process stage) of the evaluation. Matrix would conduct the first visit in **March**.

Resolved: to note the report.

26.3 Insurance Arrangements for WECTU

Following a meeting with Finance Directors in the week commencing 18th February it was agreed that Marsh UK would be the preferred insurance provider and for the Programme Director to meet with representatives from Marsh UK to finalise arrangements.

Resolved: to note the report.

27. PORTFOLIO UPDATES

27.1 Updates together with appended highlight reports were provided on the following Portfolio's

- Protective Services:
 - Serious, Organised and Cross Border Crime
 - Major Crime
 - Local Policing
 - Public Protection
 - Strategic Roads Policing
- Business Support:
 - Human Resources
 - Finance and Corporate Services
 - Procurement
 - ICT

27.2 In considering the Portfolio updates and appended highlight reports the following key decisions were agreed:

Resolved:

(a) to approve the future governance, direction and control arrangements for WECTU.

- (b)** to approve the future financial and resource management arrangements for WECTU.
- (c)** to approve in relation to the Major Crime Project the development of 11 identified regional policy standards.
- (d)** to agree in principle to funding the Scientific Support Unit Coordinator from force budgets from 2009 onwards.
- (e)** to approve the proposed High Level Southern Wales Regional Scientific Support Structure.
- (f)** to agree that Directors of Finance are made aware of the reduced future funding issues for the RIU and RART in order to plan effectively.
- (g)** to agree that there is a need to conduct a Public Expectation Survey in relation to the Local Policing Project (Custody and Administration of Justice, Call Handling and Communications, Community Safety).
- (h)** to agree that assistance be given from the WCT to Gwent to support the all Wales aspect of work to develop a replacement command and control system.
- (i)** to agree that consideration be given to the impact that the scoping exercise around Community Safety will have on forces and communicate issues to Chief Officers.
- (j)** to agree the need for the MAPPA team to continue in post until September 2008.
- (k)** to approve the Principles for Domestic Abuse and support the mandate to proceed to implementation.
- (l)** to note the decision of the Board not to agree to develop a promotion process for police officers within WECTU and TARIAN and that the HR Advisor would maintain a watching brief and update the Management Board as necessary.
- (m)** to note the decision by the Board not to agree that in principle resources within Regional Units including WECTU and TARIAN are considered for and treated equally in relation to special priority payments, and that the HR Manager would keep a watching brief and update the Management Board as necessary.
- (n)** to note the decision by the Board not to agree for Regional Units to fund an honorarium to those officers who did not receive the payment December 2007 and that the HR Adviser would maintain a watching brief and update the Management Board as necessary.

28. NORTH WALES POLICE & CHESHIRE AND NORTH WEST REGION UPDATE

Members of PAW were provided with updates on the following two main areas of work:

28.1 Agreed Collaborative Activities with Cheshire Constabulary

Updates were received on the following activities:

- Firearms and associated operational support
- Forensic Investigations
- Niche/Atlas
- Occupational Health
- Diversity
- Driving School
- Professional Standards Department
- Joint Air Support Unit

Resolved: to note the report.

28.2 Regional Serious & Organised Crime Unit collaborative venture in the North West Region.

It was reported that in early November Cumbria withdrew from the project (which had demonstrator status). Detailed plans were currently being developed around a single site unit headed by a Detective Superintendent. Cheshire, Lancashire and Merseyside had agreed membership. North Wales had considered the cost benefit analysis of such a group and suspended membership for 12 months. The local priorities were better served by delivery of their own Protective Services Review. This was an amicable position with the other syndicate members.

Resolved: to note the report.

29. FOLLOW UP REPORT ON THE APA STRATEGIC POLICING GROUP HELD ON 3 MARCH 2008

29.1 The Chair updated members on the outcome of the meeting of the APA Strategic Policing Policy Group held on 3 March.

29.2 It was reported that the ACPO response to the consultation on the Prevent Strategy remained lacking in a Welsh perspective, despite input from WACPO.

29.3 It was reported that Members present at the meeting were disappointed that the Executive Director of SOCA was not present and were to further explore options for his availability.

29.4 It was reported that the Chair of PAW had suggested that Wales should be represented at a Welsh Government Level at the Local Delivery Advisory Group as well as a representative from the APA.

29.5 It was reported that the Committee questioned that HUBS were recruiting Staff and Officers from the Police Service. This had an

impact on the Police Service as they were losing experienced Officers; this had had a negative impact on recruiting and training.

Resolved: to note the report.

30. REPORT ON THE REVIEW OF MEMBERS ALLOWANCES ROADSHOWS HELD ON 6 MARCH 2008

Mr R Derricott reported on the Review of Member Allowances Roadshows held on 6 March 2008. It was reported that the following issues were raised:

- The Panel was also looking at allowances to be paid to APA in light of its restructure.
- The Panel recognised that the current allowances devised 6 years ago were no longer representative of current roles and responsibilities. It was also looking at ancillary allowances (e.g. carers' allowances and surprisingly pension contributions).
- The Panel was engaged in regional consultation on the above and would be reporting recommendations to APA in early April 2008.
- The Panel was using NHS and Local Government as comparators for remunerating Members.
- The Panel was seeking a more consistent approach to Member Appraisal to address contributions that fall short of basic attendance and engagement. There was no uniformity on the day as to who should conduct Appraisal.
- The Panel was also seeking a more consistent approach to role descriptions for basic members, committee chairs, vice-chairs and chairs and lead members.
- Devon & Cornwall and Avon & Somerset appeared to provide additional allowance for lead member roles.
- SWP and Avon & Somerset had addressed Member capacity and Force openness by restricting representation to only a few strategic Force meetings.

Resolved: to note the report.

31. REPORT ON PARTNERSHIP COUNCIL MEETING HELD ON 6 MARCH 2008

The Vice Chair provided members with a report on the Partnership Council meeting held on 6 March. It was reported that the following issues were discussed:

- Boundary Issues, England and Wales, e.g. prescription charges, hospital parking, equality of service provision;
- Sharing information. Things were improving significantly. There had been a culture shift in attitudes towards the ownership and sharing of information;
- Coterminality. There could be problems with changes to LHBs. Various partnership arrangements could be affected.
- LSBs. Positive feedback from the pilot sites. Each approach was different, but all were moving forward and were enthusiastic;
- Skills. Looked at initiatives to bring skills base up to rest of UK. Wales currently lagging behind.

Resolved: to note the report

32. REPORT ON ICVA

32.1 Mr J Littlechild JP reported that the report of the Review of ICVA was available on the Home Office and ICVA websites. Members were informed that most of the recommendations had been completed prior to the publication of the report.

32.2 It was reported that the Police Authority subscriptions were to remain unchanged at £500 per annum.

32.3 It was also reported that ICVA may become a limited company by guarantee.

Resolved: to note the report.

33. LOCAL GOVERNMENT ACT 1972

Resolved: to exclude the press and public from the meeting during consideration of the following items of business in accordance with the provisions of the Local Government Act 1972 on the grounds that they may involve the likely disclosure of exempt information as defined in Part 4 of Schedule 12 (A), paragraphs 12 and 18 of the said Act.

34. PRESENTATION BY DETECTIVE SUPERINTENDENT MARK COLLINS ON WECTU

Members received a presentation by Detective Superintendent Mark Collins on WECTU.

35. REPORT ON ACPO COUNTER TERRORISM CONFERENCE HELD ON 25-27 FEBRUARY 2008

Mr R Derricott briefed members on the ACPO Counter Terrorism Conference held on 25-27 February 2008.

36. REPORT ON THE FUTURE DIRECTION OF THE BOARD

The Legal Adviser presented a report to members on the Future Direction of the Board. It was agreed that ACC Giles York would prepare a further paper on the future of the Board ahead of the next meeting.

Resolved: ACC Giles York to prepare a further paper on the future of the Board ahead of the next meeting.

The meeting closed at 13.50 pm

CHAIR

DRAFT